



Equality Impact Assessment Summary

Office of the Police and Crime Commissioner for Cleveland

Summary

Name of Product	Safer Streets 4
Brief Description of Product	<p>A key objective of the Police and Crime Commissioner (PCC), as outlined in the Police and Crime Plan, is tackling anti-social behaviour head on.</p> <p>The Safer Streets round 4 funding offered the opportunity to apply for funding to address, amongst other things, anti-social behaviour. The bid has specific criteria around what primary issues can be targeted and the size of the areas to be targeted.</p> <p>A bid was submitted to the Home Office to apply for this funding with Middlesbrough Council to address issues with antisocial behaviour in Hemlington and Pallister Park. This bid was successful in obtaining funding.</p>
Product / Product Summary Attached	<p>The bid document is at:</p> <p>O:\Safer Streets\SaferStreets4\Middlesbrough\Safer Streets Fund Round 4 - MBC V1.pdf</p>
Department	Office of the Police and Crime Commissioner for Cleveland
Assessment Writer	Denise Holian
Date Started	10 th August 2022
CEO/ACE Sign Off	<i>Rachelle Kipling – 28 September 2022</i>
EDI Manager Assurance	Jenni Salkeld – 27/09/2022
Review Date	To be reviewed as part of commissioning cycle.

Version Control



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This is a living document and should be updated as we update our products and receive new insights and data on how our people or communities engage with our product.

Version	Date	Reason for update	Author
1.0	10/08/22	Initial draft	Denise Holian
1.1	27/09/22	Updated after feedback from Jenni Salkeld	Denise Holian

Please ensure you consult the Equality Impact Assessment Guidance while completing this document

Stage One – Early Thinking

Use this space to confirm if you are developing a proposal that will impact upon policies and practices that are likely to impact upon our communities or workforce. Consider If you aren't sure how your product may impact people due to their protected characteristics please use our [Equality Consideration Checklist](#).

Is an EIA required at this time? Yes

If no, what is your rationale?

Stage Two – Identify Scope

Please consult the [Equality Impact Assessment Guidance](#) for suggestions as to consider how you might evidence both positive and negative impact. Where possible please provide references or links.

Sources	<p>United Kingdom: North East England (Local Authority Districts and Wards) - Population Statistics, Charts and Map (citypopulation.de) <i>Cleveland demographics from the 2011 census</i></p> <p>Appendix 1: full assessment of impacts - NHS Digital</p> <p>Extra care and sheltered in Middlesbrough - Thirteen (thirteengroup.co.uk)</p> <p>Executive summary of serious case review in relation to A and B - Social Care Online (scie-socialcareonline.org.uk)</p> <p>Depression in pregnancy - NHS (www.nhs.uk)</p>
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	<p>Anti-social behaviour leaving pregnant Sheffield woman too scared to be at home The Star</p>
<p>Consultation</p>	<p>As part of the bid we had to provide evidence of consultation both with partner agencies and with residents.</p> <p>Initial consultation was held with the Community Safety Team leaders for the 4 local authorities in Cleveland. We looked at the issues in scope for the bid and identified what the key priorities and potential targets were for each of the areas.</p> <p>A more detailed analysis of the data was presented for the target issues and areas. This was used to prioritise the areas for the bids. After identifying the priority areas, two of the districts (Redcar and Hartlepool) decided not to submit a bid.</p> <p>Once the bid areas were confirmed, additional partners were involved in discussions around delivering interventions, these included: Cleveland Police, Thirteen Housing and Safer Communities.</p> <p>We included consultations that had previously been carried out within the community. In a poll of 1446 people in Hemlington through social media, the main interventions that people thought would help were:</p> <ul style="list-style-type: none"> • More police/street wardens, particularly on an evening (21%) • Streets/estates kept cleaner and fly tipping removed (14%) • Better lighting/CCTV (13%) • Tougher sentences (11%) • More for young people to do (8%) <p>In Pallister Park, consultation with local residents and community groups, through Thirteen Housing identified the following as the main concerns:</p> <ul style="list-style-type: none"> • Litter • Fly tipping • Youth nuisance/gangs • Noise • Motorbike nuisance

<h3>Stage Three - Impact</h3>	
<p>What potential positive or negative impacts has your research and consultation revealed? Consult the Equality Considerations Checklist for previously identified impacts that may be relevant.</p>	
<p style="text-align: center;">Age</p>	



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Data & Background Information

Figures based on the 2011 census¹ showing an estimated breakdown of age within the wards of Pallister Park / Berwick Hills and Hemlington

Age Distribution (E 2020)						
Age range	Hemlington	%	Pallister Park / Berwick Hills	%	Middlesbrough	%
0-9 years	898	14%	1,645	18%	19,271	14%
10-19 years	784	13%	1,306	14%	17,298	12%
20-29 years	736	12%	1,353	15%	22,193	16%
30-39 years	741	12%	1,202	13%	18,702	13%
40-49 years	704	11%	875	10%	15,214	11%
50-59 years	737	12%	1,089	12%	17,516	12%
60-69 years	810	13%	944	10%	14,977	11%
70-79 years	586	9%	449	5%	10,353	7%
80+ years	279	4%	268	3%	6,089	4%

Based on the above figures, 27% of people in Hemlington and 32% of people in Pallister Park were under 20 and 26% of people in Hemlington and 18% of people in Pallister Park were over 60.

This compares to the overall percentages for Middlesbrough with 26% of people under 20 and 22% of people over 60.

Hemlington has a slightly higher older population compared to the rest of Middlesbrough. This is consistent with what we know about some of the housing schemes in Hemlington which are designed for older communities (see next section for details).

Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> Improved feelings of safety due to additional lighting and CCTV provision. 	<ul style="list-style-type: none"> Blocking off access routes may cause issues for older people with limited mobility

¹ [United Kingdom: North East England \(Local Authority Districts and Wards\) - Population Statistics, Charts and Map \(citypopulation.de\)](https://citypopulation.de)



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<ul style="list-style-type: none"> • Reduced risk of intimidation to older people by removing access to areas known to be focus points for large groups to congregate and threaten individuals • Increased activities for young people to engage and divert them from negative behaviours. • Target hardening offer may help people to feel safer in their own homes. 	
Disability	
Data & Background Information	
<p>Thirteen housing offers specialist housing provision in the target areas in Hemlington, particularly aimed at those who may need extra support, such as older people or people with disabilities. (See Extra care and sheltered in Middlesbrough - Thirteen (thirteengroup.co.uk))</p> <p>The following schemes are available in the Hemlington areas:</p> <p>TS8 9JZ (018D) – Boscombe Gardens: This includes 8 two-bedroom and 13 one-bedroom bungalows for customers over 60 years of age with a health condition that may require additional support.</p> <p>TS8 9EX (018D) - Ellis Gardens - includes 4 two-bedroom and 20 one-bedroom bungalows for customers over 55 years of age with a health condition that may require additional support.</p> <p>TS8 9EL - Elmstone includes 23 single bedroom bungalows for customers over 60 years of age with a health condition that may require additional support.</p> <p>These schemes make up 19% of the households in the Hemlington 018D area. In 2019, 42% of reported ASB came from these households, this decreased in 2021 to 24%, which is more proportionate to the overall area.</p> <p>The main types of incidents relate to intimidation and fire setting. Those targeted because of protected characteristics, such as disability, are more likely to be subject to personal anti-social behaviour and be repeat victims. (See Executive summary of serious case review in relation to A and B - Social Care Online (scie-socialcareonline.org.uk))</p>	
Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> • Increase in diversionary activities may reduce the number young people causing intimidation in the area. • The target hardening offer may help people feel safer in their own homes. 	<ul style="list-style-type: none"> • Blocking off access routes may cause issues for older people with limited mobility



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Gender Reassignment	
Data & Background Information	
<p>Studies show that antisocial behaviour categorised as personal is likely to be linked to personal characteristics, such as ethnicity, gender identity or sexuality. https://orca.cardiff.ac.uk/id/eprint/52681/1/personal-situational-and-incident-vulnerabilities-to-anti-social-behaviour-harm-a-follow-up-study.pdf</p> <p>Those targeted because of protected characteristics, such as gender reassignment, are more likely to be subject to personal anti-social behaviour and be repeat victims.</p>	
Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> • Building trust in the community to promote reporting of incidents • Highlighting the Community Trigger process to help individuals subject to repeat asb incidents. 	<ul style="list-style-type: none"> • No significant, negative impacts have been identified that would affect individuals with gender reassignment.
Marriage and civil partnership	
Data & Background Information	
N/A	
Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> • No equality considerations relating to marriage or civil partnership have been identified at this stage. 	<ul style="list-style-type: none"> • No negative impacts were identified at the time of writing.
Pregnancy and Maternity	
Data & Background Information	
<p>Pregnant women can be more prone to depression both during pregnancy and soon after giving birth. (Depression in pregnancy - NHS (www.nhs.uk)). This may leave individuals feeling more vulnerable and less able to cope with antisocial behaviour. Anti-social behaviour leaving pregnant Sheffield woman too scared to be at home The Star</p>	
Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> • The target hardening offer may help people feel safer in their own homes. • Improved feelings of safety due to additional lighting and CCTV provision. 	<ul style="list-style-type: none"> • Blocking off access routes may cause issues for pregnant women with limited mobility



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- Building trust in the community to promote reporting of incidents and help people to feel safer.

Race

Data & Background Information

Figures projected based on the 2011 census² showing an outline breakdown of race within the target areas (Hemlington and Pallister Park).

Race	Hemlington	%	Pallister Park / Berwick Hills	%	Middlesbrough	%
White	6,422	97.9%	9,107	97.2%	122,055	88.2%
Asian	31	0.5%	50	0.5%	10,768	7.8%
Black	36	0.5%	86	0.9%	1,731	1.3%
Arab	0	0%	5	0.1%	950	0.7%
Mixed	58	0.9%	118	1.3%	2,362	1.7%
Other	10	0.2%	2	0.0%	546	0.4%
Breakdown showing country of birth						
UK	6,386	97.4%	9,166	97.8%	127,042	91.8%
Republic of Ireland	14	0.2%	11	0.1%	439	0.3%
EU (other)	62	0.9%	91	1.0%	2,350	1.7%
Other country	95	1.4%	100	1.1%	8,581	6.2%

Based on the above figures, 11.8% of the Middlesbrough population are of a non-Caucasian background and 8.2% were born outside of the UK.

In the target area of Hemlington 2.3% of residents are of a non-Caucasian background and 2.6% were born outside of the UK. In the Pallister Park / Berwick Hills area, 2.8% of residents are of a non-Caucasian background and 2.2% were born outside of the UK.

The target areas have a lower percentage of other ethnicities than Middlesbrough as a whole. However, studies have shown that antisocial behaviour can be hate related or target people because of their ethnicity so people of other ethnicities may be more vulnerable to hate related antisocial behaviour.

² [United Kingdom: North East England \(Local Authority Districts and Wards\) - Population Statistics, Charts and Map \(citypopulation.de\)](https://www.citypopulation.de/en/uk/north-east-england/)



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<https://orca.cardiff.ac.uk/id/eprint/52681/1/personal-situational-and-incident-vulnerabilities-to-anti-social-behaviour-harm-a-follow-up-study.pdf>

Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> The target hardening offer may help people feel safer in their own homes. Improved feelings of safety due to additional lighting and CCTV provision. Building trust in the community to promote reporting of incidents and help people to feel safer. 	<ul style="list-style-type: none"> Where English is a second language, some people may struggle to access the target hardening offering. Some people may struggle to engage or understand the availability of new support services or youth diversionary activities.

Religion or Belief

Data & Background Information

Figures based on the 2011 census³ showing an outline breakdown of religion within Middlesbrough and the target areas of Hemlington and Pallister Park

(Census 2011)	Middlesbrough	%	Hemlington	%	Pallister Park / Berwick Hills	%
Christian	87511	67.4 %	4,387	71.5 %	6,413	73.2 %
Muslim	9757	7.5%	20	0.3%	30	0.3%
Hindu	591	0.5%	4	0.1%	0	0.0%
Sikh	564	0.4%	1	0.0%	5	0.1%
Jewish	45	0.0%	2	0.0%	7	0.1%
Buddhist	370	0.3%	12	0.2%	6	0.1%
Other religion	246	0.2%	18	0.3%	4	0.0%
No religion	30797	23.7 %	1,690	27.6 %	2,291	26.2 %

The majority of residents within Hemlington and Pallister Park are either Christian or have no religion. Less than 1% of residents belong to other religions.

Positive Impacts	Negative Impacts

³ [United Kingdom: North East England \(Local Authority Districts and Wards\) - Population Statistics, Charts and Map \(citypopulation.de\)](https://citypopulation.de)



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<ul style="list-style-type: none"> No equality considerations relating to religion have been identified at this stage, due to low diversity in religion in the areas targeted. 	<ul style="list-style-type: none"> No negative impacts were identified at the time of writing.
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Sex

Data & Background Information

Figures based on the 2011 census⁴ show a relatively even distribution of males and

(Census 2011)	Middlesbrough	%	Hemlington	%	Pallister Park / Berwick Hills	%
Males	69,928	49.5 %	2,913	46.8 %	4,156	46.0 %
Females	71,357	50.5 %	3,313	53.2 %	4,881	54.0 %

females across Middlesbrough

There is a relatively even distribution of males and females with Middlesbrough as a whole. In the target areas of Hemlington and Pallister Park, there is a slightly higher ratio of females to males.

A survey ([Night time fears for females in Cleveland's town centres - Cleveland Police and Crime Commissioner \(pcc.police.uk\)](https://www.pcc.police.uk/night-time-fears-for-females-in-cleveland-town-centres)) carried out by the OPCC aimed at women and girls, highlighted the following:

- Poor lighting often made women feel unsafe.
- In more residential areas, gangs of youths hanging around shops was a key factor for women feeling unsafe.

Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> Improved feelings of safety due to additional lighting and CCTV provision. 	<ul style="list-style-type: none"> No negative impacts were identified at the time of writing.

Sexual Orientation

Data & Background Information

Studies show that antisocial behaviour categorised as personal is likely to be linked to personal characteristics, such as ethnicity, gender identity or sexuality.

<https://orca.cardiff.ac.uk/id/eprint/52681/1/personal-situational-and-incident-vulnerabilities-to-anti-social-behaviour-harm-a-follow-up-study.pdf>

Those targeted because of protected characteristics, such as sexual orientation, are more likely to be subject to personal anti-social behaviour and be repeat victims.

⁴ [United Kingdom: North East England \(Local Authority Districts and Wards\) - Population Statistics, Charts and Map \(citypopulation.de\)](https://www.citypopulation.de/en/uk/north-east-england/)



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There is limited information available around sexual orientation within the target areas or Middlesbrough district.	
Positive Impacts	Negative Impacts
<ul style="list-style-type: none"> No equality considerations relating to sexual orientation have been identified at this stage. 	<ul style="list-style-type: none"> No negative impacts from deliverables were identified at the time of writing.
Other – Please clarify	
Data & Background Information	
Positive Impacts	Negative Impacts

Stage Four – Mitigation – Actions		
What can be done to mitigate/minimise negative impacts?		
Action	Action Owner	Action Status
Include public consultation with residents around the impact of closing access routes.	Denise Holian	
Translation services are available to the PCC and Cleveland Police through The Big Word. Details will be included on the target hardening leaflet on how to request a translation of the leaflet. Engagement and support can also be done through community groups, schools and the community development worker.	Denise Holian	
Consider targeted consultation for those in supported living accommodation, who may be most impacted by closing access routes.	Denise Holian	

To be filled in by CEO / ACE	
Stage Four – Mitigation – Risk Tolerance	
Have we exhausted options to mitigate/minimise any negative impacts? List negative impacts we have not been able to mitigate here – these should be added to the relevant departmental risk register.	
Impacts we cannot mitigate	
Which Risk Register have these impacts been added to?	



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Stage 5 – Sign Off

Once complete, you must send your completed EIA and the product or product summary to the EDI team at edi@cleveland.pnn.police.uk

The team will review your EIA and will either: provide final sign off, OR, return your document with further considerations and recommendations for you to implement.